

# The Commonwealth of Massachusetts

Executive Office of Energy and Environmental Affairs
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July 12, 2021

Town of Buckland Select Board Town Hall 17 State Street Shelburne Falls, MA 01370

To Whom it May Concern,

M.G.L. Chapter 252, Section 2A(b)(2) requires EEA to establish a process to allow a municipality to request to opt out of mosquito control spraying, either aerial or ground-based, conducted by the State Reclamation and Mosquito Control Board ("SRMCB") under M.G.L. c. 252, Section 2A(a). For the SRMCB to recognize a municipal opt out, the municipality must first have an alternative management plan ("plan") approved by the Executive Office of Energy and Environmental Affairs ("EEA").

In accordance with M.G.L. c. 252, Section 2A(b)(2), EEA has reviewed your municipality's plan. EEA assessed the impact of your municipality's alternative plan on regional mosquito control should your request to opt-out be approved, with consideration for historical arbovirus risk and with consideration for strength of plan submission. The impact of your plan as compared to mosquito control conducted by the SRMCB is rated as *minimal or low regional risk*. As a result, in accordance with M.G.L. c. 252, Section 2A(b)(2), EEA has made a determination to **approve** your plan for 2021. This determination will be shared with the SRMCB so that it can take the necessary steps to recognize the opt out under the statute.

When executing your plan, please be aware that approval of this plan does not relieve an applicant of the necessity of complying with all applicable federal, state or local statutes, ordinances, bylaws or regulations, including but not limited to those administered by your local Conservation Commission, Massachusetts Department of Environmental Protection, and Massachusetts Division of Fisheries and Wildlife. Further, your municipality's opt out does not extend to state-owned land within your municipality's boundaries.

Despite approval, there remain substantial opportunities for improvement in all plan submissions this year. This includes the existence of and quality of alternative mosquito control management

services to be provided, implementation of source reduction methods, data collection and analysis, assessment of efficacy, and regional coordination. Most importantly, this also includes the extensiveness of education and outreach to local residents.

Guidance for next year's opt-out application program will be forthcoming. We expect that the application will have an expanded scope and requirements, and applications will be subject to significantly more stringent review. There should be no expectation that an approval decision for the 2021 season will carry forward to the 2022 season.

Public health outcomes are driven in part by local mosquito control actions. To facilitate planning improvements throughout the remainder of this season, please see attached for a document containing mosquito control resources for cities and towns. We expect that your municipality will review these materials and implement best practices to the maximum extent practicable throughout the rest of the season.

Sincerely,

Kathleen A. Theoharides

Secretary

Attachment: Mosquito Control Resources

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CC: State Reclamation and Mosquito Control Board

#### **INTRODUCTION**

- Pursuant to M.G.L. Chapter 252, Section 2A, municipalities may opt out of spraying, including
  aerial or other mosquito control spraying, conducted by the State Reclamation and Mosquito
  Control Board ("SRMCB"). To opt out of any spraying conducted by the SRMCB, a municipality
  must have an alternative mosquito management plan ("Plan") approved by the Executive Office
  of Energy and Environmental Affairs ("EEA").
- Approval of a Plan allows a municipality to opt out of spraying (including both aerial or widearea) conducted by the SRMCB under M.G.L. c. 252, Section 2A. It does not extend to any spraying conducting by a mosquito control project or district ("MCD") of which a municipality may be a member. Any questions related to services provided by an MCD should be directed to its attention.
- A Plan must be approved in order for the SRMCB to recognize any municipality's request to opt out of spraying.
- This process applies only to municipalities. Any other requests to opt out of spraying or exclude private property must be made in accordance with M.G.L. c. 252 or 333 CMR 13.00. More information on these options is available on the SRMCB website at <a href="https://www.mass.gov/how-to/how-to-request-an-exclusion-or-opt-out-from-wide-area-pesticide-applications">https://www.mass.gov/how-to/how-to-request-an-exclusion-or-opt-out-from-wide-area-pesticide-applications</a>.
- A Plan shall be effective from the date of approval through December 31<sup>st</sup> of the year in which it was approved.

#### **PROCESS**

The following steps must be completed prior to submitting a Plan to EEA for its review:

- 1. The municipality must hold a meeting of the City Council or Select Board, at which a vote must be taken indicating the municipality's intention to opt out of spraying (including aerial or other mosquito control spraying) conducted by the SRMCB.
  - a. This meeting should include input on the Plan from the local board of health and allow for public comment.
  - b. The vote should include the following:
    - i. The date and time of the public meeting
    - ii. That the board of health was consulted;
    - iii. That public comment was allowed;
    - iv. Whether the municipality is opting out of all spraying or only certain spray activities, such as aerial spraying. If a vote does not include that it is for a specific type of spraying, the vote will cover all spray activities conducted by the SRMCB under M.G.L. c. 252, Section 2A; and
    - v. That the vote to opt out will only be honored if an alternative mosquito management plan is submitted and approved by EEA.
- 2. The municipality must include a copy of the certified vote must be included as part of the application for approval of a Plan.
- 3. The municipality must complete this application for approval of a Plan and submit it to EEA at the following address: EEAopt-out@mass.gov
- 4. All applications must be received by end of day on the issued deadline.

CONTACT INFORMATION		
<ul> <li>Please provide contact information for your municipality</li> <li>Town/City: Buckland</li> <li>County: Franklin</li> <li>If your municipality is currently a member of a M the Project/District Name: pending Town Meeting vote</li> <li>Point of contact:         <ul> <li>Name: Heather Butler</li> <li>Email: twnadmin@town.buckland.ma.us</li> </ul> </li> <li>A copy of the certified vote (must be submitted as a copy of the certified vote)</li> </ul>	losquito Contr e on June 5, 2021, Title: To Phone: 41	Pioneer Valley MCD  wn Administrator 3 625 6330
Is the person responsible for overseeing the work outline contact above?	ed in this plan	different than the point of
<ul> <li>If yes, please enter their information below:</li> <li>Point of contact:</li> <li>Name:</li> <li>Email:</li> </ul>	Title: Phone:	
MOSQUITO CONTROL SERVICES		
Who is providing services? Check all that apply:		
MCD (If this box is checked, skip to the MOSQUITO	HABITAT sect	ion on page 6)
<ul> <li>Contractor</li> <li>Contractor name and contact information, if avair</li> <li>Number of staff to be provided: Full-time:</li> <li>Municipal Staff</li> <li>Number of staff to be provided: Full-time: 6</li> </ul>	Part-time:	Contract: Contract:
Description of staff roles, licenses held to perform	-	
Four highway laborers with CDL and hoisting licenses. I licenses.	Two Wastewate	Operators with Class 3 Operators
SERVICES TO BE PROVIDED		
Check off all that apply:		
Education, Outreach & Public education (REQUIRED)	)	
Source reduction (tire removals)	•	
<b>Water Management/Ditch maintenance</b>		
Larval mosquito control		
☐ Larval mosquito surveillance		
Adult mosquito control		

Adult mosquito surveillance (species ID and populations counts only)

Application for an Alternative Mosquito Management Plan Required for a Municipality to Opt Out of Spraying Conducted by the State Reclamation and Mosquito Control Board
Adult mosquito arbovirus testing (For EEE, WNV, etc.)  Research  Other (please list):
Comments:
EQUIPMENT
Equipment needed for mosquito management, to be provided by contractor or in-house (if any):
<ul> <li>Modified wetland equipment (Number: and type: )</li> <li>Larval control equipment (Number: and type: )</li> <li>ULV sprayers (Number: and type: )</li> <li>Vehicles (Number: )</li> <li>Other (please describe):</li> </ul>
SOURCE REDUCTION
If you plan to conduct tire removals or other methods of source reduction, please fill out the section below.  The BOH will provide outreach to target auto repair shops and farms with site visits Please describe your program: to assess risk factors and provide direction to owners towards DPH best practices.  What time frame during the year will this method be employed?  Comments: In the event DPH issues a 'critical' risk level, the failure of a business owner to make reasonable efforts to adhere to best practices, especially with regard to tire storage and property maintenance, the business owner will be required to appear before the BOH where applicable enforcement actions can be taken
WATER MANAGEMENT/DITCH MAINTENANCE
If you plan to have a water management or ditch maintenance program, please fill out the section below, or skip ahead to the next section.
Please check all that apply:  ✓ Inland/freshwater habitats  ☐ Saltmarsh/coastal habitats  Please describe your program:
Check off all planned maintenance types that apply:  Culvert cleaning  Hand cleaning  Freshwater  Saltwater)  Mechanized cleaning  Freshwater  Saltwater)

Application for an Alternative Mosquito Management Plan Required for a Municipality to Opt Out of Spraying Conducted by the State Reclamation and Mosquito Control Board
Stream flow improvement Other (describe):
The town has applied for a Municipal Vulnerability Preparedness Program grant: Watershed-Based Assessment and Climate Resiliency Plan for the Clesson Brook Watershed to study its local watershed. This comprehensive study demonstrates our commitment to future planning, and the same data we are collecting around culvert repair can be used in mosquito control planning.  For example, Task 5 of the study: Develop a comprehensive database of assessed road-stream crossings along the Clesson Brook and main tributaries, to be used for prioritization of crossings for replacement
What time frame during the year would this work be done? June - October 2022
If available, please attach a map of ditch maintenance areas (or a website link to that map).
LARVAL MOSQUITO CONTROL:
If you plan to have a larval mosquito control program, please fill out the section below. <b>NOTE THAT</b> THE USE OF PESTICIDES IS UNDER THE JURISDICTION OF M.G.L. c. 132B, THE MASSACHUSETTS PESTICIDE CONTROL ACT, AND THE REGULATIONS PROMULGATED THEREUNDER AT 333 CMR 2.00 THROUGH 14.00 ET SEQ.
Describe the purpose of this program:
What months will this program be active?
Describe the types of areas where you intend to use this program:
What will your trigger be for larviciding operations? (check all that apply)  Best professional judgment  Historical records  Larval dip counts – please list trigger for application:  Other (please describe):  Comments:
What control methods will you use (check all that apply):  Ground application of larvicide (hand, portable and/or backpack, etc.)  Aerial applications of larvicide (typically helicopter)  Catch basin treatments  Other (please list):

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If you plan to have an adult mosquito surveillance program, please fill out the section below, or have the contractor provide this information if a contractor has already been selected.
Describe the purpose of this program:

What months will this program be active?

List all trap types you intend to employ (CDC light traps, gravid traps, ovitraps, etc.):

# **ADULT MOSQUITO CONTROL**

Describe the purpose of this program:

**Comments:** 

If you plan to have an adult mosquito control program, please fill out the section below, or have the contractor provide this information. NOTE THAT THE USE OF PESTICIDES IS UNDER THE JURISDICTION OF M.G.L. c. 132B, THE MASSACHUSETTS PESTICIDE CONTROL ACT, AND THE REGULATIONS PROMULGATED THEREUNDER AT 333 CMR 2.00 THROUGH 14.00 ET SEQ.

What is the time frame for this program?
Describe the types of areas where you intend to use this program:
What methods of control will you use? Check all that apply:  Aerial applications (typically helicopter)  Portable applications (ex. Backpack sprayers)  Truck applications (ultra-low volume (ULV) sprayers, misters, etc.)  Other (please list):  Comments:
What will your trigger be for adulticiding operations? Check all that apply:  Arbovirus data  Best professional judgment  Complaint calls (Describe trigger for application:  Landing rates (Describe trigger for application:  Trap data (Describe trigger for application:

Past surveillance, done by:

Application for an Alternative Mosquito Management Plan Required for a Municipality to Opt Out of Spraying Conducted by the State Reclamation and Mosquito Control Board

# ASSESSMENT OF MOSQUITO MANAGEMENT PLAN EFFICACY

Describe efforts for assessing the efficacy of your mosquito management program, if your plan involves any of the following:	
Aerial Larvicide – wetlands:	
Ground ULV Adulticide:	
Larvicide – catch basins:	
Larvicide-hand/small area:	
Depending upon the results of initial site inspections by the BOH, follow up inspections  • Source Reduction: will be done to determine compliance and successful reduction.	
Other (please list):	
Provide or list standard steps, criterion, or protocols regarding the documentation of efficacy (preand post- data), and pesticide resistance testing (if any):	
INFORMATION TECHNOLOGY (IT)	
Does your program intend to use (check all that apply):	
Aerial Photography	
Databases	
Dataloggers (monitoring for temperature, etc.)	
✓ GIS mapping (Describe: existing wetlands map	)
GPS equipment	
☐ Smartphones	
Tablets/Toughbooks	
Other (please describe):	
Comments:	
MOSQUITO HABITAT	
Has any potential mosquito habitat been identified in your municipality?    Yes    No	
If so, how? Please indicate all that apply:	
Mapping of wetlands	
Manning of catch basins	

Application for an Alternative Mosqu Opt Out of Spraying Conducted by th			
☐ DPH ☐ Mosquito Control District ☐ Contractor ☐ Municipality			
MOSQUITO TESTING AND ARBOVIRUS	5		
Indicate below which arboviruses have be checked please provide number of positive Information available from your MCD, or a and-historical-data	e mosquito pools, equine (ho	orse) and human	cases.
Arbovirus	Positive Mosquito Pools	Equine Cases	Human Cases
Eastern Equine Encephalitis (EEE)			
West Nile Virus (WNV)			
Other (please list):			
EDUCATION, OUTREACH & PUBLIC RE		m.	
Provide a 1-2 paragraph narrative of the p	roposed outreach plan:		
Buckland is a rural community with Board, BOH, Conservation Commisto formulate and implement an action borne diseases, without posing risk 1) prevention - distribution of inform 2) intervention - identify problem ar 3) information - in the event of heig	ssion, and Highway Dep onable plan to protect ou to human health or the nation and educational meas and remediate	artment are wur residents ag environment.	orking togethogainst Mosqui
Check off all education/outreach methods	that you intend to employ:		
✓ Development/distribution of brochure			
Door-to-door canvassing (door hanger ✓ Social media accounts (Facebook, Twit		ers, etc.)	
✓ Mailings (Describe target audiences):	,		

<b>✓</b> Pr	esentations (in-person or virtual)
Sc	hool-based programs, science fairs, etc.
<b>✓</b> Ta	bling at events (local events, annual meetings, etc.)
<b>✓</b> W	ebsite (URL:
<b>✓</b> Ot	ther (please describe): outreach and presentation to summer recreational camps
_	the audience types you intend to target from the list below: sidents (homeowners, apartment dwellers, etc.)
La	ndlords (for large apartment or condominium complexes)
<b>✓</b> K-	12 (teachers, students, camps, etc.)
<b>✓</b> M	unicipal staff (highway dept., parks and recreation, board of health, conservation commission, etc.)
Sta	ate/Federal land managers (state parks, national wildlife refuges, etc.)
Tra	ansportation industry (Busing companies, commuter rail, truck/rest stops, etc.)
<b>✓</b> Re	creational venues (fairgrounds, sports complexes, ballfields, etc.)
Otl	her land owners/managers (please describe):
<b>✓</b> Otl	her (please describe): trail users and trailheads / parking lots
Additi	onal Comments:
List a seaso	minimum of 3 education/outreach activities you plan to execute for the upcoming mosquito
1.	
2.	
3.	
4.	Create and deliver presentations to K-12 students

5. Have a presence at Buckland Trails Committee to engage with membership

## **OTHER COMMENTS**

Please use this section to add any comments here on topics not covered elsewhere in this report:

## **REPORTING REQUIREMENTS**

Municipalities that receive approval of alternative mosquito management plans from EEA are required to submit an annual report for all activities conducted during the mosquito season **by January 31st.** 

Annual reports must be submitted to: <a href="mailto:EEAopt-out@mass.gov">EEAopt-out@mass.gov</a>

#### **ACKNOWLEDGEMENT**

Please mark each check box indicating your acknowledgement of the items below, and sign and date the application before submitting it.

- The Municipality acknowledges that any work performed will be subject to applicable local, state, and federal regulations, ordinances, and statutes and all necessary permits, licenses, approvals, or other permission must be obtained prior to the commencement of any work. The approval of this Plan does not constitute work under M.G.L. c. 252 or authorize any exemption provided for work conducted under said chapter, unless otherwise expressly provided for by law.
- The municipality acknowledges that approval of a Plan allows it to opt out of spraying conducted by the SRMCB under M.G.L. c. 252, Section 2A. It does not extend to any spraying conducting by a mosquito control project or district ("MCD") of which a municipality may be a member.
- The municipality acknowledges that it has conducted the required public meeting, that a vote is included with this Plan, and that any vote to opt out of spraying performed under M.G.L. c. 252 is subject to the approval of this Plan. No such opt out will be honored without an approved Plan.

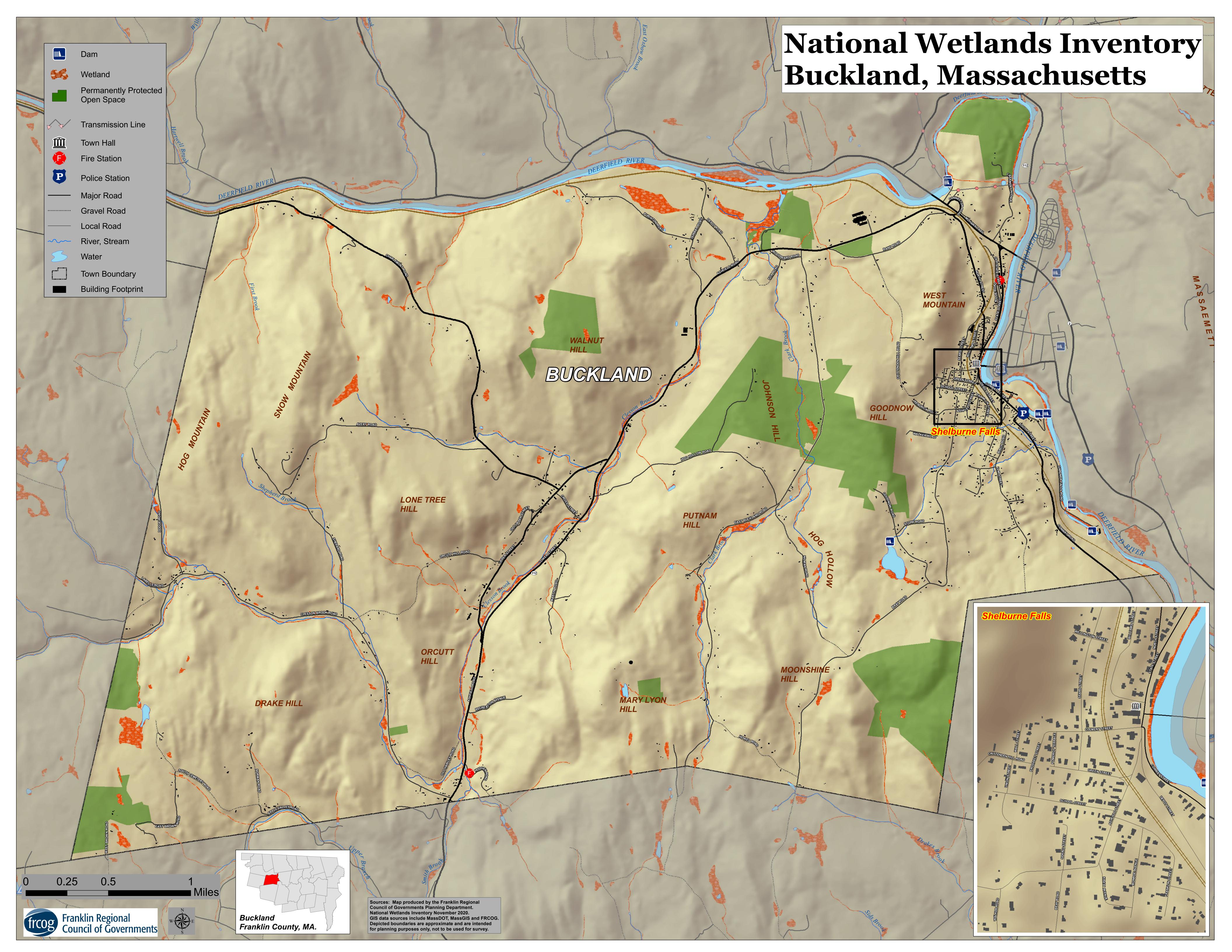
—Docusigned by: Dena Willmore

'ଞ୍ଜିକିମ୍ଫେଟ୍ସେମିd Title (Sign or Type Signature)

Dena Willmore

Chair, Selectboard

Date 5/26/2021





Charles D. Baker GOVERNOR

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#### **MOSQUITO CONTROL RESOURCES**

The following document aggregates informational resources for use in municipal mosquito control.

#### Arbovirus Resources

- Mosquitoes in Massachusetts Frequently asked questions about mosquitoes and information about common kinds of mosquitoes that are most likely to spread disease in Massachusetts
- <u>Guide to EEE in Massachusetts</u> Information about Eastern Equine Encephalitis (EEE) and mosquito control
- Fact Sheet About EEE (Eastern Equine Encephalitis)
- <u>Massachusetts Arbovirus Update</u> Current Eastern Equine Encephalitis (EEE) and West Nile Virus (WNV) information in Massachusetts
- Massachusetts Department of Public Health's <u>Arbovirus Surveillance Plan and Historical</u>
   Data

#### Structural Resources

- <u>Session Law Acts of 2020 Chapter 120</u> An Act To Mitigate Arbovirus In The Commonwealth
- State Reclamation and Mosquito Control Board (SRMCB) web page
- Mosquito Control Projects and Districts web page
- How to Withdraw or Become a Member of a Mosquito Control District

#### Spraying-related Resources

- Mosquito Control and Spraying Fact sheet about aerial spraying of mosquitoes for EEE
- How to Request an Exclusion or Opt out from Wide Area Pesticide Applications
- Notification of Aerial Spraying or other Wide Area Emergency Operations

Finally, the Massachusetts webpage on the application for municipal opt-out of SRMCB spraying will continue to be updated as EEA develops the 2022 municipal opt-out program.

• Application for Municipal Opt-Out of SRMCB Spraying