

COVID-19 PUBLIC BUILDING POLICY

The Town of Buckland recognizes the following protocols and procedures shall apply to all townowned buildings during the current State of Emergency concerning the Novel Coronavirus (COVID-19) Pandemic.

- 1. All Public Buildings, including the Town Hall, Public Library, Water Treatment Facility, Highway Garage and Police Station are closed to the public effective March 15, 2020. Staff shall continue to work in their respective offices and respond to the public using electronic means of communities, unless otherwise determined by the Select Board.
- 2. The Transfer Station will continue to operate its regular hours. We ask that residents are mindful of the attendant's safety and practice social distancing.
- 3. Buckland Board of Committee Meetings shall be held using online conferencing in accordance with the Governor's Order amending Open Meeting Law (attached) unless the chairperson determines an in-person meeting is required. If an in-person meeting is scheduled the chairperson shall be required to ensure the attendance does not exceed 25 persons and that all participants practice social distancing, maintaining a six foot perimeter around each person.
- Non-Town Board and Committee Meetings already scheduled shall be allowed provided the audience will be less than 25 people and organizers cab provide evidence that social distancing will be practiced.
- 5. No new non-Town Board or Committee meeting or events shall be scheduled to be held in the Town Hall until further notice. Exceptions, determined to be in the best interest of the community, shall be permitted by the Select Board.



eUpdate

COVID-19 Emergency Response: Implementation of Governor's Order Suspending Certain Provisions of the Open Meeting Law March 16, 2020

Under Governor Baker's emergency "Order Suspending Certain Provisions of the Open Meeting Law, G.L. c. 30A, §20," issued on March 12, 2020, meetings of public bodies may be conducted "virtually," provided that adequate access is provided to members of the public who wish to view or listen to (and where required, participate in) meetings remotely, in real time. That Order, which is effective immediately and until it is rescinded or the State of Emergency is terminated, and our explanation of the Governor's Order, can be found on our website at www.k-plaw.com.

This temporary relief should allow for continued public meetings and hearings that are essential to ensure that basic government operations continue during this challenging time, in a way that ensures transparency and preserves the public's right to observe "government in action", while at the same time limiting in-person gatherings that may foster the spread of the virus.

To aid you in implementing "virtual" meetings, we have prepared sample guidance that you can adopt explaining your community's use of virtual meetings and the process for members of the public to access meetings. In addition, we have also prepare sample language that you can include on all meeting notices where the meeting will be held virtually. In light of Governor Baker's ban on gatherings of more than <u>25</u> people, issued Sunday evening (March 15, 2020), it is likely that more and more communities will find it necessary to implement some means of holding virtual meetings. (Sunday's ban takes effect on March 17, 2020, and significantly reduces the Governor's prior ban on gatherings of more than 250 people).

Implementation of "Virtual" Public Meetings and Hearings:

We recommend that clear direction and instruction be provided to the public about the degree to which, and how, virtual meetings will be conducted. We have prepared a sample public notice in this regard. We also advise that for any meetings or hearings that will be conducted "virtually", that language be included prominently on meeting/hearing notices indicating that the meeting will be held via electronic means, rather than in person, and that the Chair of the public body make a statement regarding the use of remote participation at the start of any meeting being held virtually.



Suggested language informing public of use of remote participation and "virtual" meetings:

You may wish to consider adopting and posting explanatory language about the use of virtual meetings on your website, such as the following:

In light of the ongoing COVID-19 coronavirus outbreak, Governor Baker issued an emergency Order on	
March 12, 2020, allowing public bodies greater flexibility in utilizing technology in the conduct of meetings	
under the Open Meeting Law. The [city/town] of	greatly values the participation of its
citizens in the public meeting process, but given the current circumstances and recommendations at both	
the state and federal levels to limit or avoid public gatherings, including Governor Baker's ban on gatherings	
of more than 25 people, together with the present closure of [city/town] Hall and other public buildings to	
the public, the [city/town] has decided to implement the "remote participation" procedures allowed under	
Governor Baker's emergency Order for all boards, committees, and commissions. This means that:	

- 1. All or any of the members of the public body may choose to participate in a public meeting via remote access. Meetings may be virtual, in their entirety.
- 2. The public will not be allowed into a Board/Committee meeting, even where there are any members of the public body and/or [city/town] staff or official(s) physically present at the meeting location during the meeting. "Public comment" portions of meetings will be temporarily suspended.
- 3. However, the public will be provided with alternative access through which they can watch or listen to meetings "in real time," and meeting notices will specify the manner in which members of the public may access audio or video of the meeting as it is occurring.
- 4. If, despite our best efforts, our technological capabilities do not adequately support public access to virtual or remote meetings, the [city/town] will ensure that an audio or video recording, transcript, or other comprehensive record of the proceedings at the meeting is posted on the [city/town's] website as soon as possible after the meeting.
- 5. Notices for public <u>hearings</u> will contain additional information about how the public may participate via electronic/technological means.
- 6. For <u>executive session</u> meetings, public access to the meeting will be limited to the open session portion(s) of the meeting only. Public access to any audio, video, internet or web-based broadcast of the meeting will be discontinued when the public body enters executive session.
- 7. Where individuals have a right, or are required, to attend a public meeting or hearing, including executive session meetings, they will be provided with information about how to participate in the meeting/hearing remotely.
- 8. Meeting notices will still be posted at least 48 hours in advance (not counting Saturdays, Sundays, or legal holidays), unless it is an emergency meeting as defined under the Open Meeting Law (in which event, the meeting notice will be posted with as much advanced notice as is possible in the circumstances). Minutes will still be taken.



Please check individual meeting agendas on the calendar on the [city/town's] website, located [insert web address], for the latest information regarding meetings. Each meeting may experience unique circumstances that may require last minute changes in protocol, including cancellation or rescheduling. We appreciate your patience as we undergo this shift in a significant aspect of how the [city/town] conducts business.

<u>Suggested language for your meeting notices</u>:

Pursuant to Governor Baker's March 12, 2020 Order Suspending Certain Provisions of the Open Meeting Law, G.L. c. 30A, §18, and the Governor's March 15, 2020 Order imposing strict limitation on the number of people that may gather in one place, this meeting of the [city/town] [board/committee/commission] will be conducted via remote participation to the greatest extent possible. Specific information and the general guidelines for remote participation by members of the public and/or parties with a right and/or requirement to attend this meeting can be found on the [city/town's] website, at [insert web address]. For this meeting, members of the public who wish to [listen/watch] the meeting may do so in the following manner: [specify method of access]. No in-person attendance of members of the public will be permitted, but every effort will be made to ensure that the public can adequately access the proceedings in real time, via technological means. In the event that we are unable to do so, despite best efforts, we will post on the [city/town's] website an audio or video recording, transcript, or other comprehensive record of proceedings as soon as possible after the meeting.

<u>Suggested statement to be made by the Chair of a public body at the start of any public meeting conducted "virtually"</u>:

Pursuant to Governor Baker's March 12, 2020 Order Suspending Certain Provisions of the Open Meeting Law, G.L. c. 30A, §18, and the Governor's March 15, 2020 Order imposing strict limitations on the number of people that may gather in one place, this meeting of the [city/town] [board/committee/commission] is being conducted via remote participation. No in-person attendance of members of the public will be permitted, but every effort will be made to ensure that the public can adequately access the proceedings as provided for in the Order. A reminder that persons who would like to [listen to/view] this meeting while in progress may do so by [specify remote access instructions]. OR [Despite our best efforts, we are not able to provide for real-time access, and we will post a record of this meeting on the city/town's website as soon as we are able.]



<u>Suggested statement to be made by the Chair of the public body at the start of any public hearing conducted "virtually"</u>:

Note that for public <u>hearings</u>, <u>the applicant and the public</u> must be provided a means to participate in the virtual meeting in real time. Thus, the statement made at the start of public hearings would be slightly different than for public meetings:

Pursuant to Governor Baker's March 12, 2020 Order Suspending Certain Provisions of the Open Meeting Law, G.L. c. 30A, §18, and the Governor's March 15, 2020 Order imposing strict limitations on the number of people that may gather in one place, this public hearing of the [city/town] [board/committee/commission] is being conducted via remote participation. No in-person attendance of members of the public will be permitted, but the public can [listen to/view] this meeting while in progress by [specify remote access instructions]. Members of the public attending this meeting virtually will be allowed to make comments if they wish to do so, during the portion of the hearing designated for public comment, by [specify the means by which public comment may be made, depending upon the technology being used].

We will continue to keep you updated on additional developments in the face of this rapidly-evolving pandemic. A reminder that we have established a **Coronavirus "hotline"**, at coronavirusinfo@k-plaw.com. A dedicated team of our attorneys is available through this "hotline" e-mail address to answer the most frequently-asked legal questions arising from COVID-19. One of these designated attorneys will respond promptly to your inquiries. In some instances, you may be referred to your primary, land use, or labor contact, and you should of course feel free to contact these attorney(s) directly with COVID-19 related questions.

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OFFICE OF THE GOVERNOR

COMMONWEALTH OF MASSACHUSETTS

STATE HOUSE • BOSTON, MA 02133 (617) 725-4000

CHARLES D. BAKER GOVERNOR

KARYN E. POLITO LIEUTENANT GOVERNOR

ORDER SUSPENDING CERTAIN PROVISIONS OF THE OPEN MEETING LAW, G. L. c. 30A, § 20

WHEREAS, on March 10, 2020, I, Charles D. Baker, Governor of the Commonwealth of Massachusetts, acting pursuant to the powers provided by Chapter 639 of the Acts of 1950 and Section 2A of Chapter 17 of the General Laws, declared that there now exists in the Commonwealth of Massachusetts a state of emergency due to the outbreak of the 2019 novel Coronavirus ("COVID-19"); and

WHEREAS, many important functions of State and Local Government are executed by "public bodies," as that term is defined in G. L. c. 30A, § 18, in meetings that are open to the public, consistent with the requirements of law and sound public policy and in order to ensure active public engagement with, contribution to, and oversight of the functions of government; and

WHEREAS, both the Federal Centers for Disease Control and Prevention ("CDC") and the Massachusetts Department of Public Health ("DPH") have advised residents to take extra measures to put distance between themselves and other people to further reduce the risk of being exposed to COVID-19. Additionally, the CDC and DPH have advised high-risk individuals, including people over the age of 60, anyone with underlying health conditions or a weakened immune system, and pregnant women, to avoid large gatherings.

WHEREAS, sections 7, 8, and 8A of Chapter 639 of the Acts of 1950 authorize the Governor, during the effective period of a declared emergency, to exercise authority over public assemblages as necessary to protect the health and safety of persons; and

WHEREAS, low-cost telephone, social media, and other internet-based technologies are currently available that will permit the convening of a public body through virtual means and allow real-time public access to the activities of the public body; and

WHEREAS section 20 of chapter 30A and implementing regulations issued by the Attorney General currently authorize remote participation by members of a public body, subject to certain limitations;

NOW THEREFORE, I hereby order the following:

(1) A public body, as defined in section 18 of chapter 30A of the General Laws, is hereby relieved from the requirement of section 20 of chapter 30A that it conduct its meetings in a public place that is open and physically accessible to the public, provided that the public body makes provision to ensure public access to the deliberations of the public body for interested members of the public through adequate, alternative means.

Adequate, alternative means of public access shall mean measures that provide transparency and permit timely and effective public access to the deliberations of the public body. Such means may include, without limitation, providing public access through telephone, internet, or satellite enabled audio or video conferencing or any other technology that enables the public to clearly follow the proceedings of the public body while those activities are occurring. Where allowance for active, real-time participation by members of the public is a specific requirement of a general or special law or regulation, or a local ordinance or by-law, pursuant to which the proceeding is conducted, any alternative means of public access must provide for such participation.

A municipal public body that for reasons of economic hardship and despite best efforts is unable to provide alternative means of public access that will enable the public to follow the proceedings of the municipal public body as those activities are occurring in real time may instead post on its municipal website a full and complete transcript, recording, or other comprehensive record of the proceedings as soon as practicable upon conclusion of the proceedings. This paragraph shall not apply to proceedings that are conducted pursuant to a general or special law or regulation, or a local ordinance or by-law, that requires allowance for active participation by members of the public.

A public body must offer its selected alternative means of access to its proceedings without subscription, toll, or similar charge to the public.

- (2) Public bodies are hereby authorized to allow remote participation by all members in any meeting of the public body. The requirement that a quorum of the body and the chair be physically present at a specified meeting location, as provided in G. L. c. 30A, § 20(d) and in 940 CMR 29.10(4)(b), is hereby suspended.
- (3) A public body that elects to conduct its proceedings under the relief provided in sections (1) or (2) above shall ensure that any party entitled or required to appear before it shall be able to do so through remote means, as if the party were a member of the public body and participating remotely as provided in section (2).
- (4) All other provisions of sections 18 to 25 of chapter 30A and the Attorney General's implementing regulations shall otherwise remain unchanged and fully applicable to the activities of public bodies.

This Order is effective immediately and shall remain in effect until rescinded or until the State of Emergency is terminated, whichever happens first.

Given in Boston at Y. TPM this 12th day of March, two thousand and twenty.

CHARLES D. BAKER

GOVERNOR

Commonwealth of Massachusetts

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